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Office of FOI, Privacy, & Classification Review
Review Authority: MILLER, ROBERT
Date: 01/23/96
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Department of State

RELEASED IN PART

15945

(E33)

INCOMING
TELEGRAM

PAGE 81 OF 82 BEIJIN 15945 08 OF 03 140706Z 8145 EAP0248
ACTION EAP-00

ACTION OFFICE CM-03
INFO TC-01 P-01 EX-01 PHO-01 RA-01 EAP-05 /815 A2 FL

INFO LOG-00 ADS-00 AID-00 IHR-07 SS-00 OIC-02 CIAE-00
EB-00 DDCI-00 K-01 EXIM-06 NSCE-00 NSAE-00 SSO-00
RA-00 L-03 AMAD-01 LAB-04 CTME-00 TASE-00 PH-10
OTC-01 OPIC-07 PA-01 PC-01 DMW-01 STA-10 SVC-00
INRE-00 DCE-06 AGRE-00 CA-02 FBD-03 QES-09 JUSE-00
SP-02 SMP-01 PRS-01 DS-00 E-01 P-02 T-01
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0 140611Z JUN 96
FM AMEMBASSY BEIJING
TO SECSTATE WASHDC IMMEDIATE 0603
INFO USIA WASHDC IMMEDIATE 8419
USDOC WASHDC IMMEDIATE
AMCONSUL HONG KONG IMMEDIATE
AMCONSUL GUANGZHOU IMMEDIATE
AMCONSUL SHANGHAI IMMEDIATE
AMCONSUL SHENYANG IMMEDIATE
AMCONSUL CHENGDU POUCH)

CONFIDENTIAL BEIJING 15945

DEPT PASS USTR

USDOC FOR 4428 - ITA/IEP/EAP/OPN/CLUCYK

FROM THE AMBASSADOR

E.O. 12336: DECL: DADA
TAGS: PREL, CASC, ETRO, ETTC, OTRA, XSEC, CM, US
SUBJECT: TFCB01: U.S.-CHINA INTERACTION IN THE
AFTERMATH OF THE MILITARY CRACKDOWN: REQUEST FOR
GUIDANCE

1. C - ENTIRE TEXT.

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2. SUMMARY: I BELIEVE IT IS TIME TO BEGIN
CONSIDERING IN SPECIFIC TERMS HOW AND TO WHAT
EXTENT WE INTEND TO CARRY ON WITH THE EXTENSIVE
ARRAY OF SINO-U.S. COOPERATIVE ECONOMIC, COMMERCIAL,
SCIENTIFIC AND CULTURAL ACTIVITIES THAT WE HAVE
SO PAINSTAKINGLY BUILT UP DURING THE PAST TEN
YEARS. THIS MESSAGE LAYS OUT TIMELY CONCERN
WHERE GUIDANCE IS SOUGHT. END SUMMARY.

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--INTRODUCTION--

2. THE MILITARY CRACKDOWN IN CHINA HAS
SHATTERED "BUSINESS AS USUAL" IN EMBASSY
OPERATIONS AND ACTIVITIES WHILE JEOPARDIZING
THE EXTENSIVE ARRAY OF SINO-U.S. COOPERATIVE
CONTACTS BUILT UP PAINSTAKINGLY OVER THE PAST
TEN YEARS. IN ANNOUNCING SANCTIONS ON CHINA
RELATED TO ARMS SALES, THE PRESIDENT STRESSED
THE IMPORTANCE WE ATTACH TO PRESERVING AND
STRENGTHENING OUR ECONOMIC AND COMMERCIAL
RELATIONSHIP. ONGOING ACTIVITIES IN THIS AREA
AS WELL AS IN THE SCIENTIFIC AND CULTURAL FIELDS
CALL FOR A SERIOUS ASSESSMENT ON OUR PART AS TO
HOW TO PROCEED AT THIS POINT. TO BE SURE, THE
MILITARY CRACKDOWN IS NOT OVER, AND ANY NUMBER
OF EVENTS COULD FURTHER THREATEN OUR RELATIONSHIP.
I Nonetheless BELIEVE THAT, WITH THE OUTWARD
RESUMPTION OF NORMALCY IN BEIJING, IT IS TIME TO
CONSIDER RESUMING OUR CONTACTS AND ACTIVITIES
RELATED TO A VARIETY OF AREAS. THIS MESSAGE
SUMMARIZES AREAS OF INTERACTION; SEPTELS WILL

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FOLLOW DETAILING CONCERNS, FACTORS TO CONSIDER,
AND POSSIBLE OPTIONS. TWO SPECIFIC ITEMS--THE
EMBASSY FOURTH OF JULY PARTY AND MY OWN RESUMPTION
OF CALLS ON SENIOR-LEVEL ECONOMIC AND COMMERCIAL
OFFICIALS--ARE ALSO ADDRESSED IN THE MESSAGE.

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--ITEMS OF IMMEDIATE INTEREST--

4. EMBASSY FOURTH OF JULY PARTY. WITH JUNE
ALREADY HALF OVER, WE MUST DECIDE BY THE END OF
THIS WEEK WHAT KIND OF EVENT(S) WE INTEND TO
HAVE. I BELIEVE THAT IT IS INAPPROPRIATE UNDER
THE CIRCUMSTANCES TO HOLD A TRADITIONAL
VIA D'HONNEUR. THIS WOULD CALL FOR INVITING
SENIOR CHINESE LEADERS. WHILE THEY ARE UNLIKELY
TO COME, WE MAY WELL FIND THAT THE SENIOR CHINESE
OFFICIAL REPRESENTING THE GOVERNMENT MAY BE AN
MFA VICE MINISTER OR LESS. THIS IS UNDESIRABLE
AND A RISK I WOULD NOT LIKE TO TAKE. I THEREFORE
RECOMMEND THAT WE INFORM THE GOVERNMENT AND THE
DIPLOMATIC COMMUNITY THAT CURRENT CIRCUMSTANCES
CALL FOR A "POSTPONEMENT" OF OUR NATIONAL DAY
RECEPTION. NOTE: THE PHILIPPINE EMBASSY
POSTPONED THEIR NATIONAL DAY RECEPTION ON LAST WEEK,

POSTPONEMENT PROVIDES US WITH THE OPTION OF
EITHER RESCHEDULING AT A MORE AUSPICIOUS TIME
OR FOREGOING THE EVENT ALTOGETHER THIS YEAR.
REQUEST CONCURRENCE.

/

5. SECURITY PERMITTING, EMBASSY DOES INTEND TO
HOLD A TRADITIONAL AMERICAN FOURTH OF JULY
CELEBRATION (HOT DOGS, HAMBURGERS, VOLLEYBALL,
ETC.) ON THE SAM BAN COMPOUND FOR THE AMERICAN
COMMUNITY ON JULY 1 OR 2. WE NOTE, HOWEVER,
THAT IT WILL HARDLY BE TRADITIONAL, SINCE IT IS
UNLIKELY THAT OUR SPOUSES AND CHILDREN WILL BE
WITH US TO CELEBRATE THIS GREAT HOLIDAY.

/

6. AMBASSADORIAL CALLS. I COMPLETED FOUR OF MY
TOP-LEVEL CALLS BEFORE THE CRISIS. I WOULD NOW
LIKE TO RESUME COURTESY CALLS, FOCUSING
EXCLUSIVELY ON THE ECONOMIC AND COMMERCIAL AREA.

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2. THAT SAID, I BELIEVE STRONGLY THAT WE NEED
TO CARRY OUT THE PRESIDENT'S CALL FOR (1)
OUR EXTENSIVE ECONOMIC AND COMMERCIAL TIES. IN
THAT REGARD, I WOULD ENCOURAGE MY STAFF TO RESUME
CALLS ON WORKING-LEVEL OFFICIALS TO ADMINISTER
EXISTING PROGRAMS, SUPPORT U.S. COMPANIES'
NEEDS, AND CONTINUE ECONOMIC TALKS ON KEY BILATERAL
AND MULTILATERAL CONCERNs. REQUEST GUIDANCE.

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2046 EAP5243

ACTION EAP-00

ACTION OFFICE EN-05
INFO P-01 RA-01 EAP-05 X-01 /813 A2 FL

INFO LOG-08 ADD-08 AID-08 INR-07 SS-08 OIC-02 CIAE-08
EB-08 DODE-08 H-01 EXIM-06 NSCE-08 NSAEC-08 SSO-08
NA-08 L-03 LAB-04 CTNE-08 TRSE-08 PM-10 ITC-01
OPIC-07 PA-01 PC-01 OME-01 STR-18 INRE-08 OCS-05
AGRE-08 CA-02 FRR-03 DES-09 JUSE-08 SP-02 SNP-01
FAIM-01 PRS-01 DS-00 E-01 P-02 T-01 /181 V

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FM AMEMBASSY BEIJING
TO SECSTATE WASHDC IMMEDIATE 0626

INFO USIA WASHDC IMMEDIATE 0428

USDOC WASHDC IMMEDIATE

AMCONSUL HONG KONG IMMEDIATE

AMCONSUL GUANGZHOU IMMEDIATE

AMCONSUL SHANGHAI IMMEDIATE

AMCONSUL SHENYANG IMMEDIATE

AMCONSUL CHENGDU POUCH)

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CORRECTED COPY (TEXT PARA 7)

DEPT PASS USTR

USDOC FOR 0428 - :TA/IEP/EAP/OPN/CLUCYK

FROM THE AMBASSADOR

E.O. 12356: DECL: OADR
TAGS: PREL, GASC, ETRD, ETTC, OTRA, KSTC, CX, US
SUBJECT: TFCM81: U.S.-CHINA INTERACTION IN THE

WITH US TO CELEBRATE THIS GREAT HOLIDAY."

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6. AMBASSADORIAL CALLS. I COMPLETED FOUR OF MY
TOP-LEVEL CALLS BEFORE THE CRISIS. I WOULD NOW
LIKE TO RESUME COURTESY CALLS, FOCUSING
EXCLUSIVELY ON THE ECONOMIC AND COMMERCIAL AREA.

6. ECONOMIC TALKS. (SEPTEL WILL FOLLOW ON THIS.)
MEETINGS ARE SCHEDULED OR PLANNED AS FOLLOWS:

- O GATT. SIXTH SINO-U.S. BILATERAL IS SCHEDULED
TO PRECEDE MULTILATERAL TALKS ON CHINA GATT
ACCESSION, JULY 18-19, GENEVA.

- O BILATERAL AUSSAT SATELLITE TALKS ON TECH
TRANSFER AGREEMENT, HAWAII, JULY 18-19.

- U JCCT, BEIJING, JULY 18-19.

- O BILATERAL CIVAIR TALKS, JULY 26-28, WASHINGTON.

- O IPR TALKS, NOT YET SCHEDULED. (THIS WOULD
BE A FOLLOW-UP TO USG DECISION TO PUT CHINA ON
SPECIAL 381 "PRIORITY WATCH LIST.")

- O S&T AGREEMENT TALKS (NOT YET SCHEDULED) ON
AGREEMENT RENEWAL; THESE TALKS FOLLOW THE EXECUTIVE
SECRETARIES' MEETING THIS MARCH, AND WILL LEAD UP
TO SINO-U.S. S&T JOINT COMMISSION MEETING
SCHEDULED FOR WASHINGTON OCTOBER 16-18. PRINCIPAL
ISSUE IS AN IPR ANNEX.

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9. SINO-U.S. COMMERCIAL RELATIONSHIP. (SEPTEL
WILL FOLLOW.) AS U.S. RESIDENT BUSINESSMEN COME
BACK TO BEIJING, WE NEED A CLEAR POLICY TO STEER
OUR RELATIONSHIP IN THIS KEY AREA. THIS POLICY
SHOULD ADDRESS SUCH IMPORTANT CONCERN AS EXPORT
CONTROLS, EXIM FINANCING, TOP, 1988 TRADE BILL
IMPLEMENTATION, U.S.-GOVERNMENT ASSISTED SALES
OF AGRICULTURAL COMMODITIES, AND USG EXPORT
PROMOTION EFFORTS. (SEE BEIJING 15931 CONCERNING
AGRICULTURAL MARKET DEVELOPMENT ACTIVITIES.)

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10. EMBASSY CONSULAR SERVICES. (SEPTEL WILL
FOLLOW) EMBASSY SEEKS CLARIFICATION ON WHETHER
THE EVENTS OF THE LAST TEN DAYS WILL HAVE AN

7. THAT SAID, I BELIEVE STRONGLY THAT WE NEED
TO CARRY OUT THE PRESIDENT'S CALL FOR MAINTAINING
OUR EXTENSIVE ECONOMIC AND COMMERCIAL TIES. IN
THAT REGARD, I WOULD ENCOURAGE MY STAFF TO RESUME
CALLS ON WORKING-LEVEL OFFICIALS TO ADMINISTER
EXISTING PROGRAMS, SUPPORT U.S. COMPANIES'
NEEDS, AND CONTINUE ECONOMIC TALKS ON KEY BILATERAL
AND MULTILATERAL CONCERNs. REQUEST GUIDANCE.

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--KEY AREAS WHERE GUIDANCE IS NEEDED--

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ACTION EAP-08

ACTION OFFICE CH-08
INFO EP-02 P-01 EX-01 RPM-01 PHO-01 RA-01 X-01 1013 A2
INFO LOG-08 ADS-08 AID-08 INR-08 SS-08 OIC-08 CIAE-08
EB-08 ODOE-08 H-01 EXIM-08 NSCE-08 NSAE-08 SSO-08
KA-08 L-08 LAB-08 CTHE-08 TRSE-08 PM-18 ITC-01
OPIC-07 PA-01 PC-01 OMB-01 STR-18 INRE-08 OCS-08
AGRE-08 CA-02 FRS-03 OCS-03 JUSE-08 SP-02 SNP-01
FAIM-01 PRS-01 DS-08 E-01 P-02 T-01 1013 W
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FM AMEMBASSY BEIJING
TO SECSTATE WASHDC IMMEDIATE 0607
INFO USIA WASHDC IMMEDIATE 0421
USDOC WASHDC IMMEDIATE
AMCONSUL HONG KONG IMMEDIATE
AMCONSUL GUANGZHOU IMMEDIATE
AMCONSUL SHANGHAI IMMEDIATE
AMCONSUL SHENYANG IMMEDIATE
AMCONSUL CHENGDU POUCH)

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CORRECTED COPY (PARA 11)

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USDOC FOR 6428 - ITA/IEP/EAP/OPR/GLOUTK

FROM THE AMBASSADOR

E.O. 12356: DECL: OADR
TAGS: PREL, CASC, ETRO, ETIC, OTRA, KSTC, CM, US
SUBJECT: TFCNRI: U.S.-CHINA INTERACTION IN THE

IMPACT ON THE ADJUDICATION OF BOTH OFFICIAL AND PRIVATE VISAS.

/
11. USIA PROGRAMS. (SEPTEL WILL FOLLOW.) IN A SERIES OF MESSAGES TO USIA AND STATE, THE FIRST THREE OF WHICH HAVE ALREADY BEEN SENT, USIS BEIJING WILL ADDRESS THE FULL RANGE OF U.S. PUBLIC DIPLOMACY PROGRAMS IN CHINA. PRIORITY ISSUES IN THIS AREA INCLUDE THE IV AND FULBRIGHT PROGRAMS, GUIDANCE FOR THE U.S. ACADEMIC COMMUNITY AND PROGRAMS UNDER OUR CULTURAL AGREEMENT. CONTINUING FEEDBACK TO VOA IS ANOTHER PRINCIPAL FOCUS OF OUR EFFORTS.

/
12. PEACE CORPS. (SEPTELS) I UNDERSTAND THE PEACE CORPS STILL INTENDS TO COME, WITH AN ADVANCE ADMIN TEAM ARRIVING IN CHENGDU IN LATE JULY. WE HAVE NOT YET CONVEYED THIS TO THE CHINESE; THEY HAVE NOT CONTACTED US TO INDICATE ANY CHANGE IN THEIR RECEPTIVITY TO PEACE CORPS INTRODUCTION. WE SOON MUST RESUME COORDINATION WITH PRC SPONSOR, CEATE.

/
13. VISITORS. (SEPTELS) WE WILL NEED A DECISION SOON ON THE VISIT OF COMMERCE SECRETARY MOSBACHER, WHO WOULD BE CHAIRING THE U.S. SIDE AT THE JULY 10-13 JCCT.

WE HAVE ALSO JUST RECEIVED A REQUEST FOR A VISA FROM THE MINISTER OF GEOLOGY AND MINERAL RESOURCES TO VISIT THE U.S. IN ORDER TO ATTEND AN INTERNATIONAL CONFERENCE.

BEIJING 15845 03 OF 03 19880122 3108 EAP0289
14. TRAVEL ADVISORY. (SEPTEL) MUCH OF THE ABOVE RINGS ON THE STATE DEPARTMENT TRAVEL ADVISORY. AS LONG AS WE CONTINUE TO URGE AIRCITS NOT TO VISIT AND THOSE IN CHINA TO DEPART, WE WILL RUN INTO CONTRADICTIONS REGARDING THE STATUS OF RETURNING BUSINESSMEN (SEE HONG KONG 8694 FOR QUESTIONS BY BUSINESSMEN REGARDING THEIR RETURN) AND VISITS BY USE OFFICIALS (INCLUDING THE PEACE CORPS). WE WILL KEEP WASHINGTON ADVISED OF THE LOCAL SITUATION. IN ADDITION, WE REQUEST THE DEPARTMENT LOOK INTO THE POSSIBILITY OF LIFTING THE TRAVEL BAN--AS CONDITIONS PERMIT--ON VARIOUS REGIONS IN CHINA. OUR THOUGHT IS THAT WHILE BEIJING REMAINS VOLATILE, OTHER CITIES, NOTABLY GUANGZHOU, CHENGDU AND SHENYANG, MAY BE IN A MUCH BETTER SECURITY CONDITION. WE RECOGNIZE THIS MAY CREATE ADMINISTRATIVE PROBLEMS TO HAVE REGIONAL GUIDANCE, BUT WE ALSO RECOGNIZE THAT MANY BUSINESSMEN RESIDENT IN GUANGZHOU MAY NOT PERCEIVE THE THREAT AS WE DO IN BEIJING.

15. MINIMIZE CONSIDERED. LILLEY

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